House of Representatives



General Assembly

File No. 405

January Session, 2013

Substitute House Bill No. 6469

House of Representatives, April 8, 2013

The Committee on Commerce reported through REP. PERONE of the 137th Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

AN ACT CONCERNING CHANGES TO THE ANNUAL REPORT OF THE DEPARTMENT OF ECONOMIC AND COMMUNITY DEVELOPMENT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 32-1m of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective July 1, 2013*):
- 3 [(a)] Not later than February [1, 2006, and annually thereafter] first,
- 4 <u>annually</u>, the Commissioner of Economic and Community
- 5 Development shall submit a report to the Governor and the General
- 6 Assembly, in accordance with the provisions of section 11-4a. Not later
- than thirty days after submission of the report to the Governor and the
- 8 General Assembly, said commissioner shall post the report on the
- 9 Department of Economic and Community Development's web site.
- 10 Said report shall include, but not be limited to, the following
- 11 information with regard to the activities of the Department of
- 12 Economic and Community Development during the preceding state
- 13 fiscal year:

[(1) A brief description and assessment of the state's economy during such year, utilizing the most recent and reasonably available data, and including:

- 17 (A) Connecticut employment by industry;
- 18 (B) Connecticut and national average unemployment;
- 19 (C) Connecticut gross state product, by industry;
- 20 (D) Connecticut productivity, by industry, compared to the national 21 average;
- 22 (E) Connecticut manufacturing activity;
- 23 (F) Identification of economic and competitive conditions affecting 24 Connecticut's industry sectors, problems resulting from these
- 25 conditions and state efforts to address the problems;
- 26 (G) A brief summary of Connecticut's competitiveness as a place for
- business, which shall include, but not be limited to, an evaluation of (i)
- 28 how the programs and policies of state government affect the state
- 29 economy and state business environment, (ii) the ability of the state to
- 30 retain and attract businesses, (iii) the steps taken by other states to
- improve the competitiveness of such states as places for business, and
- 32 (iv) programs and policies the state could implement to improve the
- 33 competitiveness of the state in order to encourage economic growth;
- 34 and
- 35 (H) Any other economic information that the commissioner deems 36 appropriate.
- 37 (2) A statement of the department's economic and community
- 38 development objectives, measures of program success and standards
- 39 for granting financial and nonfinancial assistance under programs
- 40 administered by the department.]
- 41 **[**(3)**]** (1) An analysis of the economic development portfolio of the department, including:

43 (A) A list of the names, addresses and locations of all recipients of 44 the department's assistance;

- (B) The following information concerning each recipient of such assistance: (i) Business activities, (ii) standard industrial classification codes or North American industrial classification codes, (iii) number of full-time jobs and part-time jobs at the time of application, (iv) number of actual full-time jobs and actual part-time jobs during the preceding state fiscal year, (v) whether the recipient is a minority or womanowned business, (vi) a summary of the terms and conditions for the assistance, including the type and amount of state financial assistance, job creation or retention requirements and anticipated wage rates, (vii) the amount of investments from private and other nonstate sources that have been leveraged by the assistance, [(viii) the extent to which employees of the recipient participate in health benefit plans offered by such recipient, (ix) the extent to which the recipient offers unique economic, social, cultural or aesthetic attributes to the municipality in which the recipient is located or to the state, and (x)] and (viii) the amount of state investment;
- (C) A portfolio analysis, including (i) an analysis of the wages paid by recipients of financial assistance, (ii) the average portfolio wage, median portfolio wage, highest and lowest portfolio wage, and (iii) portfolio wage data by industry; [, and (iv) portfolio wage data by municipality;]
- (D) An investment analysis, including (i) total portfolio value, (ii) total investment by industry, (iii) portfolio dollar per job average, <u>and</u> (iv) portfolio leverage ratio; [, and (v) percentage of financial assistance which was provided to high performance work organizations in the preceding state fiscal year;] and
- (E) An <u>overview of the job creation and retention programs</u> administered by the department and an analysis of [the] <u>their</u> estimated economic [effects of the department's economic development investments] <u>impact</u> on the state's economy, including (i) contribution to gross state product for the total economic development

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portfolio and for any investment activity occurring in the preceding state fiscal year, and (ii) direct and indirect employment created by the investments for the total portfolio and for any investment activity occurring in the preceding state fiscal year. [, (iii) productivity of recipients of financial assistance as a result of the department's investment occurring in the preceding state fiscal year, (iv) directly or indirectly increased property values in the municipalities in which the recipients of assistance are located, and (v) personal income.]

- [(4)] (2) An analysis of the community development portfolio of the department, including:
- 86 (A) A list of the names, addresses and locations of all recipients of 87 the department's assistance;
 - (B) The following information concerning each recipient of such assistance: (i) Amount of state investment, (ii) a summary of the terms and conditions for the department's assistance, including the type and amount of state financial assistance, and (iii) the amount of investments from private and other nonstate sources that have been leveraged by such assistance;
 - (C) An investment analysis, including (i) total active portfolio value, (ii) total investments made in the preceding state fiscal year, <u>and</u> (iii) [total portfolio by municipality, (iv) total investments made in the preceding state fiscal year categorized by municipality, (v)] total portfolio leverage ratio; [, and (vi) leverage ratio of the total investments made in the preceding state fiscal year;] and
 - (D) An analysis of the estimated economic effects of the department's economic development investments on the state's economy, including (i) contribution to gross state product for the total portfolio, [and for any investment activity occurring in the preceding state fiscal year, (ii) direct and indirect employment created by the investments for the total portfolio and for any investment activity occurring in the preceding state fiscal year, (iii) productivity of recipients of financial assistance as a result of the department's

108 investment occurring in the preceding state fiscal year, (iv)] (ii) directly 109 or indirectly increased property values in the municipalities in which 110 the recipients are located, and [(v)] (iii) personal income.

- I(5) A summary of the department's economic and community development marketing efforts in the preceding state fiscal year, a summary of the department's business recruitment strategies and activities in such year, and a summary of the department's efforts to assist small businesses and minority business enterprises in such year.]
- 116 [(6)] (3) A summary of the department's international trade efforts 117 in the preceding state fiscal year, and, to the extent possible, a 118 summary of foreign direct investment that occurred in the state in such 119 year.
 - [(7) Identification of existing economic clusters, the formation of new economic clusters, the measures taken by the commissioner during the preceding state fiscal year to encourage the growth of economic clusters and the amount of bond funds expended by the department during the previous fiscal year on each economic cluster.
- 125 (8) (A) A summary of the department's brownfield-related efforts 126 and activities within the Office of Brownfield Remediation and 127 Development established pursuant to subsections (a) to (f), inclusive, 128 of section 32-9cc in the preceding state fiscal year, except for activity 129 under the Special Contaminated Property Remediation and Insurance 130 Fund program. Such efforts shall include, but not be limited to, (i) total portfolio investment in brownfield remediation projects, (ii) total 132 investment in brownfield remediation projects in the preceding state 133 fiscal year, (iii) total number of brownfield remediation projects, (iv) 134 total number of brownfield remediation projects in the preceding state 135 fiscal year, (v) total of reclaimed and remediated acreage, (vi) total of 136 reclaimed and remediated acreage in the preceding state fiscal year, 137 (vii) leverage ratio for the total portfolio investment in brownfield 138 remediation projects, and (viii) leverage ratio for the total portfolio 139 investment in brownfield remediation projects in the preceding state 140 fiscal year. Such summary shall include a list of such brownfield

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remediation projects and, for each such project, the name of the developer and the location by street address and municipality and a tracking of all funds administered through or by said office;

- (B) A summary of the department's efforts with regard to the Special Contaminated Property Remediation and Insurance Fund, including, but not limited to, (i) the number of applications received in the preceding state fiscal year, (ii) the number and amounts of loans made in such year, (iii) the names of the applicants for such loans, (iv) the average time period between submission of application and the decision to grant or deny the loan, (v) a list of the applications approved and the applications denied and the reasons for such denials, and (vi) for each project, the location by street address and municipality; and
- 154 (C) A summary of the department's efforts with regard to the dry 155 cleaning grant program, established pursuant to section 12-263m, 156 including, but not limited to, (i) information as to the number of 157 applications received, (ii) the number and amounts of grants made 158 since the inception of the program, (iii) the names of the applicants, 159 (iv) the time period between submission of application and the 160 decision to grant or deny the loan, (v) which applications were 161 approved and which applications were denied and the reasons for any 162 denials, and (vi) a recommendation as to whether the surcharge and 163 grant program established pursuant to section 12-263m should 164 continue.
- 165 (9) The following information concerning enterprise zones 166 designated under section 32-70:
- 167 (A) A statement of the current goals for enterprise zones;
- 168 (B) A statement of the current performance standards to measure 169 the progress of municipalities that have enterprise zones in attaining 170 the goals for such zones;
- 171 (C) A report from each municipality that has an enterprise zone,

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which evaluates the progress of the municipality in meeting the performance standards established under section 32-70a; and

- 174 (D) An assessment of the performance of each enterprise zone based 175 on information collected under subparagraph (C) of this subdivision.
- 176 (10) With regard to the grant program designated pursuant to 177 sections 32-324a to 32-324e, inclusive, an assessment of program 178 performance.
- 179 (11) With regard to the fuel diversification program designated pursuant to section 32-324g, an assessment of program performance.]
- 181 (4) A summary of the department's and the office of the permit 182 ombudsman's brownfield-related efforts and activities in the preceding 183 fiscal year.
- [(12)] (5) With regard to the department's housing-developmentrelated functions and activities:
- [(A) A brief description and assessment of the state's housing market during the preceding state fiscal year, utilizing the most recent and reasonably available data, and including, but not limited to, (i) a brief description of the significant characteristics of such market, including supply, demand and condition and cost of housing, and (ii) any other information that the commissioner deems appropriate;]
- [(B)] (A) A comprehensive assessment of current and future needs for rental assistance under section 8-119kk for housing projects for the elderly and disabled, in consultation with the Connecticut Housing Finance Authority; and
- [(C)] (B) An analysis of the progress of the public and private sectors toward meeting housing needs in the state, using building permit data from the United States Census Bureau and demolition data from Connecticut municipalities. [;]
- 200 [(D) A list of municipalities that meet the affordable housing criteria

set forth in subsection (k) of section 8-30g, pursuant to regulations that
the Commissioner of Economic and Community Development shall
adopt pursuant to the provisions of chapter 54. For the purpose of
determining the percentage required by subsection (k) of said section
8-30g, the commissioner shall use as the denominator the number of
dwelling units in the municipality, as reported in the most recent
United States decennial census; and

- (E) A statement of the department's housing development objectives, measures of program success and standards for granting financial and nonfinancial assistance under programs administered by said commissioner.]
- [(13)] (6) A presentation of the state-funded housing development portfolio of the department, including:
- 214 (A) A list of the names, addresses and locations of all recipients of 215 such assistance; and
 - (B) For each such recipient, (i) a summary of the terms and conditions for the assistance, including the type and amount of state financial assistance, (ii) the amount of investments from private and other nonstate sources that have been leveraged by the assistance, and (iii) [the number of new units to be created and the number of units to be preserved at the time of the application, and (iv)] the number of actual new units created and number of units preserved.
- [(14)] (7) An analysis of the state-funded housing development portfolio of the department, including:
 - (A) An investment analysis, including the (i) total active portfolio value, (ii) total investment made in the preceding state fiscal year, (iii) portfolio dollar per new unit created, (iv) estimated dollars per new unit created for projects receiving an assistance award in the preceding state fiscal year, (v) portfolio dollars per unit preserved, (vi) estimated dollar per unit preserved for projects receiving an assistance award in the preceding state fiscal year, and (vii) portfolio leverage ratio; [, and

(viii) leverage ratio for housing development investments made in the preceding state fiscal year;] and

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(B) A production and preservation analysis, including (i) the total number of units created [, itemized by municipality,] for the total portfolio and projects receiving an assistance award in the preceding state fiscal year, (ii) the total number of elderly units created for the total portfolio and for projects receiving an assistance award in the preceding state fiscal year, (iii) the total number of family units created for the total portfolio and for projects receiving an assistance award in the preceding state fiscal year, (iv) the total number of units preserved [, itemized by municipality,] for the total portfolio and projects receiving an assistance award in the preceding state fiscal year, (v) the total number of elderly units preserved for the total portfolio and for projects receiving an assistance award in the preceding state fiscal year, (vi) the total number of family units preserved for the total portfolio and for projects receiving an assistance award in the preceding state fiscal year, and (vii) [an analysis by income group of households served by the department's housing construction, substantial rehabilitation, purchase and rental assistance programs, for each housing development, if applicable, and for each program, including number of households served under each program by race and data for all households, and (viii)] a summary of the department's efforts in promoting fair housing choice and racial and economic integration. [, including data on the racial composition of the occupants and persons on the waiting list of each housing project that is assisted under any housing program established by the general statutes or a special act or that is supervised by the department, provided no information shall be required to be disclosed by any occupant or person on a waiting list for the preparation of such summary.] As used in this subparagraph, "elderly units" means dwelling units for which occupancy is restricted by age, and "family units" means dwelling units for which occupancy is not restricted by age.

[(15)] (8) An economic impact analysis of the department's housing

- development efforts and activities, including, but not limited to:
- 267 (A) The contribution of such efforts and activities to the gross state 268 product; and
- [(B) The direct and indirect employment created by the investments
- 270 for the total housing development portfolio and for any investment
- 271 activity for such portfolio occurring in the preceding state fiscal year;
- 272 and]
- [(C)] (B) Personal income in the state.
- [(16) With regard to the Housing Trust Fund and Housing Trust
- 275 Fund program, as those terms are defined in section 8-336m:
- 276 (A) Activities for the prior fiscal year of the Housing Trust Fund and
- 277 the Housing Trust Fund program; and
- (B) The efforts of the department to obtain private support for the
- 279 Housing Trust Fund and the Housing Trust Fund program.
- 280 (17) With regard to the department's energy conservation loan
- 281 program:
- 282 (A) The number of loans or deferred loans made during the
- 283 preceding fiscal year under each component of such program and the
- total amount of the loans or deferred loans made during such fiscal
- year under each such component;
- 286 (B) A description of each step of the loan or deferred loan
- 287 application and review process;
- (C) The location of each loan or deferred loan application intake site
- 289 for such program;
- 290 (D) The average time period for the processing of loan or deferred
- 291 loan applications during such fiscal year; and
- 292 (E) The total administrative expenses of such program for such

- 293 fiscal year.
- 294 (18) An assessment of the performance of the Connecticut qualified
- 295 biodiesel producer incentive account grant program established
- 296 pursuant to sections 32-324a to 32-324e, inclusive.
- 297 (19) An assessment of the performance of the fuel diversification
- 298 grant program established pursuant to section 32-324g.]
- [(20)] (9) A summary of the total social and economic impact of the
- 300 department's efforts and activities in the areas of economic,
- 301 community and housing development, and an assessment of the
- 302 department's performance in terms of meeting its stated goals and
- 303 objectives.
- 304 [(21) With regard to the Connecticut Credit Consortium established
- 305 pursuant to section 32-9yy, a summary of the activity of such program,
- including, but not limited to, the number of loans and lines of credit
- applied for and approved, the size of the businesses, the amount of the
- 308 loans or lines of credit, and the amount repaid to date.
- 309 (22) With regard to the office of the permit ombudsman, established
- 310 pursuant to section 32-726:
- 311 (A) The names of applicants for expedited review;
- 312 (B) The date of request for expedited review;
- 313 (C) The basis upon which the applicant claimed eligibility for
- 314 expedited review;
- 315 (D) State agencies that participated in the permit review process;
- 316 (E) The dates on which the permit was granted or denied via the
- 317 expedited review process or the date the applicant was determined not
- 318 to be eligible for expedited review; and
- (F) If applicable, the reason the applicant was determined not to be
- 320 eligible for the expedited review process.]

[(23)] (10) With regard to the Small Business Express program established pursuant to section 32-7g, data on (A) the number of small businesses that applied to the Small Business Express program, (B) the number of small businesses that received assistance under said program and the general categories of such businesses, (C) the amounts and types of assistance provided, (D) the total number of jobs on the date of application and the number proposed to be created or retained, and (E) the most recent employment figures of the small businesses receiving assistance.

- [(24)] (11) With regard to airport development zones established pursuant to section 32-75d, a summary of the economic and cost benefits of each zone and, in consultation with the Connecticut Airport Authority, any recommended revisions to any such zones.
- 334 (12) An overview of the department's activities related to tourism, 335 the arts and historic preservation.
- [(b) Any annual report that is required from the department by any provision of the general statutes shall be incorporated into the annual report provided pursuant to subsection (a) of this section.]
- Sec. 2. Subsection (a) of section 4-124z of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2013):
- 342 (a) The Labor Commissioner, the Commissioner of Economic and 343 Community Development, working with the Office of Workforce 344 Competitiveness, the Commissioners of Education and Social Services, 345 the Secretary of the Office of Policy and Management and the 346 president of the Board of Regents for Higher Education, in 347 consultation with the superintendent of the technical high school 348 system and one member of industry representing each of the economic 349 clusters, [identified by the Commissioner of Economic and 350 Community Development pursuant to section 32-1m] as defined in 351 section 32-222, as amended by this act, shall (1) review, evaluate and, 352 as necessary, recommend improvements for certification and degree

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programs offered by the technical high school system and the community-technical college system to ensure that such programs meet the employment needs of business and industry, and (2) develop strategies to strengthen the linkage between skill standards for education and training and the employment needs of business and industry.

- Sec. 3. Subsection (k) of section 8-30g of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 361 1, 2013):
 - (k) Notwithstanding the provisions of subsections (a) to (j), inclusive, of this section, the affordable housing appeals procedure established under this section shall not be available if the real property which is the subject of the application is located in a municipality in which at least ten per cent of all dwelling units in the municipality are (1) assisted housing, or (2) currently financed by Connecticut Housing Finance Authority mortgages, or (3) subject to binding recorded deeds containing covenants or restrictions which require that such dwelling units be sold or rented at, or below, prices which will preserve the units as housing for which persons and families pay thirty per cent or less of income, where such income is less than or equal to eighty per cent of the median income, or (4) mobile manufactured homes located in mobile manufactured home parks or legally-approved accessory apartments, which homes or apartments are subject to binding recorded deeds containing covenants or restrictions which require that such dwelling units be sold or rented at, or below, prices which will preserve the units as housing for which, for a period of not less than ten years, persons and families pay thirty per cent or less of income, where such income is less than or equal to eighty per cent of the median income. [The municipalities meeting the criteria set forth in this subsection shall be listed in the report submitted under section 32-1m.] As used in this subsection, "accessory apartment" means a separate living unit that (A) is attached to the main living unit of a house, which house has the external appearance of a single-family residence, (B) has a full kitchen, (C) has a square footage that is not

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more than thirty per cent of the total square footage of the house, (D) has an internal doorway connecting to the main living unit of the house, (E) is not billed separately from such main living unit for utilities, and (F) complies with the building code and health and safety regulations.

- Sec. 4. Section 8-37yy of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
- 394 (a) The Department of Economic and Community Development 395 shall, in consultation with the State-Assisted Housing Sustainability 396 Advisory Committee, established pursuant to section 8-37zz, establish 397 and maintain the State-Assisted Housing Sustainability Fund for the 398 purpose of the preservation of eligible housing. The moneys of the 399 fund shall be available to the department to provide financial 400 assistance to the owners of eligible housing for the maintenance, 401 repair, rehabilitation, and modernization of eligible housing and for 402 other activities consistent with preservation of eligible housing, 403 including, but not limited to, (1) emergency repairs to abate actual or 404 imminent emergency conditions that would result in the loss of 405 habitable housing units, (2) major system repairs or upgrades, 406 including, but not limited to, repairs or upgrades to roofs, windows, 407 mechanical systems and security, (3) reduction of vacant units, (4) 408 remediation or abatement of hazardous materials, including lead, (5) 409 increases in development mobility and sensory impaired accessibility 410 in units, common areas and accessible routes, (6) relocation costs and 411 alternative housing for not more than sixty days, necessary because of 412 the failure of a major building system, and (7) a comprehensive 413 physical needs assessment. Financial assistance shall be awarded to 414 applicants consistent with standards and criteria adopted in 415 consultation with the joint standing committee of the General 416 Assembly having cognizance of matters relating to housing.
 - (b) In each of the fiscal years ending June 30, 2008, and June 30, 2009, the department may expend not more than seven hundred fifty thousand dollars from the fund for reasonable administrative costs

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related to the operation of the fund, including the expenses of the State-Assisted Housing Sustainability Advisory Committee, the development of analytic tools and research concerning the capital and operating needs of eligible housing for the purpose of advising the General Assembly on policy regarding eligible housing and the study required by section 107 of public act 07-4 of the June special session. Thereafter, the department shall prepare an administrative budget.

- (c) The department may adopt regulations, in accordance with chapter 54, to implement the provisions of this section and sections 8-37xx, 8-37zz and 8-37aaa. Such regulations shall establish guidelines for grants and loans, and a process for certifying an emergency condition in not more than forty-eight hours and for committing emergency funds, including costs of resident relocation, if necessary, not more than five business days after application by the owner of eligible housing for emergency repair financial assistance.
- (d) In reviewing applications and providing financial assistance under this section, the department, in consultation with the joint standing committee of the General Assembly having cognizance of matters relating to housing, shall consider the long-term viability of the eligible housing and the likelihood that financial assistance will assure such long-term viability. As used in this section, "viability" includes, but is not limited to, continuous habitability and adequate operating cash flow to maintain the existing physical plant and any capital improvements and to provide basic services required under the lease and otherwise required by local codes and ordinances.
- [(e) On or before February 1, 2009, and annually thereafter, the department shall submit a report on the operation of the fund, for the previous calendar year, to the General Assembly, in accordance with section 32-1m. The report shall include an analysis of the distribution of funds and an evaluation of the performance of said fund and may include recommendations for modification to the program.]
- Sec. 5. Section 8-336p of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):

(a) There is established the Housing Trust Fund program which shall be developed and administered by the Department of Economic and Community Development. The purpose of the program is to: (1) Encourage the creation of housing for homeownership at a cost that will enable low and moderate income families to afford quality housing while paying no more than thirty per cent of gross household income on housing, (2) promote the rehabilitation, preservation and production of quality, well-designed rental and homeownership housing affordable to low and moderate income families or persons, (3) maximize the leveraging of state and federal funds by encouraging private sector investment in housing developments receiving assistance, (4) encourage housing that maximizes housing choices of residents, (5) enhance economic opportunity for low and moderate income individuals and their families, (6) promote the application of efficient land use that utilizes existing infrastructure and the conservation of open spaces, and (7) encourage the development of housing which aids the revitalization of communities.

(b) Financial assistance shall be provided under subsection (a) of this section to eligible applicants, as defined in section 8-336m, for development of quality rental housing and homeownership for low and moderate income families or persons. The financial assistance made under the Housing Trust Fund program shall be paid from the Housing Trust Fund established under section 8-3360, and may be in the form of no interest and low interest loans, loan guarantees, revolving loans, grants and appraisal gap financings and other similar financings necessary to make rents or home prices affordable. Financial assistance provided under this section shall supplement (1) existing loan and tax credits programs available under state and federal law, and (2) grants, loans or financial assistance from any nonprofit or for-profit entity.

(c) The resources of the program shall be made available, at least semiannually, on a competitive basis in accordance with the written program guidelines and criteria adopted pursuant to subsection (a) of section 8-336q.

(d) (1) The Commissioner of Economic and Community Development may, with the approval of the Secretary of the Office of Policy and Management, solicit and accept contributions from private entities, nonprofit and for-profit corporations, philanthropic organizations and financial institutions, to support and expand the resources available through the Housing Trust Fund. All such funds shall be deposited in the Housing Trust Fund.

- (2) The Commissioner of Economic and Community Development may deposit any local, state or federal funds received by said commissioner into the Housing Trust Fund, provided such funds are received for purposes that do not conflict with the purposes of the Housing Trust Fund program.
- (e) (1) Any contribution to the Housing Trust Fund made pursuant to subsection (d) of this section shall be distributed as designated by its contributor, except that not more than fifty per cent of the contribution may be designated. If no designation is specified, such funds shall be used by the commissioner to further the purposes of sections 8-336m to 8-336q, inclusive.
- (2) In each fiscal year that the Housing Trust Fund has funds available for distribution, the commissioner shall allocate from said fund three hundred thousand dollars for funding matching grants to be dedicated to funding purchases of primary residences pursuant to the provisions of sections 31-51ww to 31-51eee, inclusive.
- 510 (3) Any unexpended or unallocated amounts in the Housing Trust 511 Fund for any fiscal year may be carried over to the succeeding fiscal 512 year and adjustments may be made for short fiscal periods.
 - (f) (1) The commissioner may select a third-party contract administrator to establish or maintain a revolving loan fund or to carry out some of the duties of the department under the Housing Trust Fund program. For any contract having a cost of more than fifty thousand dollars, the third-party administrator shall be selected through a competitive process and may be paid from the moneys in

the Housing Trust Fund. Such administrator may not spend more than fifteen per cent of the contract cost on administrative expenses.

- (2) Any contract with a third-party contract administrator selected for the purpose of establishing or maintaining a revolving loan fund shall provide that all outstanding loans are assigned to the department when the third-party administrator is (A) no longer establishing or maintaining the revolving loan fund; (B) in default of its obligations to the department; or (C) no longer functioning as an entity.
- [(g) The commissioner shall include in the report required pursuant to section 32-1m, an annual report concerning the activities for the prior fiscal year of the Housing Trust Fund and the Housing Trust Fund program and the efforts of the department to obtain private support for the Housing Trust Fund and the Housing Trust Fund program.]
- Sec. 6. Section 12-263m of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
 - (a) As used in this section: (1) "Eligible dry cleaning establishment" means any place of business engaged in the cleaning of clothing or other fabrics using tetrachlorethylene, Stoddard solvent or other chemicals or any place of business that accepts clothing or other fabrics to be cleaned by another establishment using such chemicals, (2) "gross receipts at retail" means the total amount accruing from dry cleaning services at retail, valued in money, without any deduction for the cost of the materials used, labor or service cost or any other expense, and (3) "eligible applicant" means (A) a business owner or operator of an eligible dry cleaning establishment, or (B) an owner of property that is or that was occupied by an eligible dry cleaning establishment.
 - (b) There shall be paid to the Commissioner of Revenue Services by each dry cleaning establishment a surcharge of one per cent of its gross receipts at retail for any dry cleaning service performed on or after January 1, 1995. Each such establishment shall register with the Commissioner of Revenue Services on forms prescribed by him. Each

such establishment shall submit a return quarterly to the Commissioner of Revenue Services, applicable with respect to the calendar quarter beginning January 1, 1995, and each calendar quarter thereafter, on or before the last day of the month immediately following the end of each such calendar quarter, on a form prescribed by the commissioner, together with payment of the quarterly surcharge determined and payable in accordance with the provisions of this section. Whenever such surcharge is not paid when due, a penalty of ten per cent of the amount due or fifty dollars, whichever is greater, shall be imposed, and such surcharge shall bear interest at the rate of one per cent per month or fraction thereof until the same is paid. The Commissioner of Revenue Services shall cause copies of a form prescribed for submitting returns as required under this section to be distributed to persons subject to the surcharge. Failure to receive such form shall not be construed to relieve anyone subject to the surcharge under this section from the obligations of submitting a return, together with payment of such surcharge within the time required. The provisions of sections 12-548 to 12-554, inclusive, and sections 12-555a and 12-555b shall apply to the provisions of this section in the same manner and with the same force and effect as if the language of said sections 12-548 to 12-554, inclusive, and sections 12-555a and 12-555b had been incorporated in full into this section and had expressly referred to the surcharge imposed under this section, except to the extent that any such provision is inconsistent with a provision of this section and except that the term "tax" shall be read as "dry cleaning establishment surcharge". Any moneys received by the state pursuant to this section shall be deposited into the account established pursuant to subsection (c) of this section.

(c) There is established an account within the General Fund to be known as the "dry cleaning establishment remediation account". Said account shall contain any moneys required by law to be deposited in the account. Any balance remaining in the account at the end of any fiscal year shall be carried forward in the account for the fiscal year next succeeding. The account shall be used by the Department of Economic and Community Development for grants made to owners or

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operators of eligible dry cleaning establishments or owners of property on which an eligible dry cleaning establishment has been in operation for at least a year prior to the approval of the application or was previously operated for at least a year prior to such approval.

(d) The state, acting through the Commissioner of Economic and Community Development, shall use the dry cleaning establishment remediation account to provide grants to applicants for the purposes of the containment and removal or mitigation of environmental pollution resulting from the discharge, spillage, uncontrolled loss, seepage or filtration of chemical liquids or solid, liquid or gaseous products or hazardous wastes on or at the site of an eligible dry cleaning establishment or for measures undertaken to prevent such pollution which are approved by the Commissioner of Energy and Environmental Protection. In order to qualify for a grant under the provisions of this section an eligible applicant must demonstrate to the satisfaction of the Commissioner of Economic and Community Development that (1) the eligible dry cleaning establishment is using or previously used, tetrachlorethylene or Stoddard solvent or other chemicals for the purpose of cleaning clothes or other fabrics, (2) the eligible dry cleaning establishment has been doing business or did business at the site for a period of at least one year prior to the submission date or approval date of the application for assistance under this section, (3) the eligible dry cleaning establishment or owner of property is not in arrears with regard to any tax levied by the state or any political subdivision of the state and the dry cleaning surcharge imposed by subsection (b) of this section, and (4) the eligible applicant is not in arrears with regard to any tax levied by the state or any political subdivision of the state. Any funds disbursed as a grant under this section shall not be subject to attachment in the satisfaction of any judgment against the recipient of such grant in any civil action.

(e) Notwithstanding the terms of any grant made under this section, an eligible applicant shall bear all the costs of such pollution that are less than ten thousand dollars. The Commissioner of Economic and Community Development may provide a grant of up to three hundred

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620 thousand dollars to the eligible applicant where the eligible applicant 621 has provided said commissioner with documentation satisfactory to 622 said commissioner that the services for which payment is sought have 623 been or will be completed. No eligible applicant shall receive more 624 than three hundred thousand dollars per eligible dry cleaning 625 establishment. There shall be allocated to the Department of Economic 626 and Community Development annually from the account, for 627 administrative costs, an amount equal to five per cent of the maximum 628 balance of the account in the preceding year or one hundred thousand 629 dollars, whichever is greater. In addition the account may be used (1) 630 to provide grants to the Department of Energy and Environmental 631 Protection for expenditures made investigating dry cleaning 632 establishments, (2) to provide potable water whenever necessary, and 633 (3) to conduct environmental site assessments.

- 634 (f) Requests for grants shall be made to the Commissioner of 635 Economic and Community Development. Any eligible applicant 636 seeking a grant shall provide documentation supporting the need for 637 the grant.
- 638 (g) Any dry cleaning establishment which unlawfully or 639 intentionally discharges or spills any chemical liquids or solid, liquid 640 or gaseous products or hazardous wastes shall not be eligible for a 641 grant from the account.
 - (h) The Commissioner of Economic and Community Development shall establish procedures for distribution of the grants and shall adopt criteria to carry out the provisions of this section. Such criteria shall specify (1) who may apply for grants; (2) how establishments, whether owned or leased, will be determined to be eligible for grants; (3) the costs for which grants may be made; and (4) a method for ensuring timely payment of funds to grant recipients.
 - [(i) The Commissioner of Economic and Community Development shall include in the report required pursuant to section 32-1m an annual report that shall include information as to the number of applications received, and the number and amounts of grants made,

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since the inception of the program, the names of the applicants, the time period between submission of an application and the decision to approve or deny the grant, which applications were approved and which applications were denied and the reasons for denial. Such report shall further include a recommendation as to whether the surcharge and the grant program established under this section should continue.]

- Sec. 7. Subsection (a) of section 32-1r of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2013):
- (a) [Notwithstanding the provisions of subsection (b) of section 32-1m, on] On or before January 1, 2011, and every three years thereafter, the Commissioner of Economic and Community Development, in consultation with the Commissioner of Revenue Services, shall prepare a report with regard to any tax credit or abatement program enacted for the purpose of recruitment or retention of businesses. The report shall include, but need not be limited to:
 - (1) A baseline assessment of the tax credit and abatement programs enacted to encourage business growth in the state, including the number of aggregate jobs associated with taxpayers eligible for such tax credits or abatements and the aggregate annual revenue that such taxpayers generate for the state through the direct taxes applied to them and through their support of the state's economy through employment and other activities;
 - (2) A listing, by program, of the amount of tax credits and abatements approved by the state during the preceding calendar year;
 - (3) A summary and evaluation of all tax credit programs administered by the Department of Economic and Community Development. Such summary and evaluation shall include, but need not be limited to, for each tax credit program: (A) An assessment of the intended statutory and programmatic goals of the tax credit; (B) the number of taxpayers granted tax credits under the program during the previous twelve-month period; (C) the value of the tax credits granted,

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listed by the North American Industrial Classification System code associated with the taxpayers receiving such credits; (D) the value of the tax credits actually claimed and the value of the tax credits carried forward, listed by the North American Industrial Classification System code associated with the taxpayers claiming or carrying forward the credits; (E) an assessment and five-year projection of the potential impact on the state's revenue stream from carry forwards allowed under such tax credit program; (F) an analysis of the economic impact of the tax credit program and whether the statutory and programmatic goals are being met, with obstacles to such goals identified, if possible; (G) the type and value of tax credits assigned and a summary by North American Industrial Classification System codes of taxpayers to which such credits are assigned; (H) a cost-benefit analysis of the revenue foregone by allowing a tax credit, as compared to the economic impact of such credit; (I) the cost to the state to administer the tax credit program, and a comparison between such cost and the net revenue generated to the state by each such program; (J) the average and aggregate administrative and compliance cost, to taxpayers, to comply with the requirements of the tax credit program; and (K) a recommendation as to whether the tax credit program should be continued, modified or repealed, the basis for such recommendation and the expected impact of such recommendation on the state's economy;

- (4) (A) An assessment of the fairness, performance, burden, tax incidence and economic impact of the state's corporation business tax and taxes on domestic and foreign insurance companies pursuant to chapter 207; (B) the cost to the state to administer the state's corporation business tax and taxes on domestic and foreign insurance companies pursuant to chapter 207, and a comparison between such costs and the net revenue generated to the state by such taxes, and (C) the average and aggregate administrative and compliance costs to taxpayers associated with such taxes; and
- (5) The methodology and assumptions used in carrying out the assessments, projections and analyses required pursuant to

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subdivisions (1), (3) and (4) of this subsection.

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Sec. 8. Subsection (a) of section 4-124dd of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 722 1, 2013):

(a) There is established a Connecticut Allied Health Workforce Policy Board which shall act in coordination with the Connecticut Career Ladder Advisory Committee established pursuant to section 4-124bb to: (1) Monitor data and trends in the allied health workforce, including, but not limited to, (A) the state's current and future supply and demand for allied health professionals, and (B) the current and future capacity of the state system of higher education to educate and train students pursuing allied health professions; (2) develop recommendations for the formation and promotion of an economic cluster, as defined in section [32-4e] 32-222, as amended by this act, for allied health professions; (3) identify recruitment and retention strategies for public and independent institutions of higher education with allied health programs; (4) develop recommendations for promoting diversity in the allied health workforce, including, but not limited to, racial, ethnic and gender diversity and for enhancing the of allied attractiveness health professions; (5)develop recommendations regarding financial and other assistance to students enrolled in or considering enrolling in allied health programs offered at public or independent institutions of higher education; (6) identify recruitment and retention strategies for allied health employers; (7) develop recommendations about recruiting and utilizing retired nursing faculty members to teach or train students to become licensed practical nurses or registered nurses; and (8) examine nursing programs at public and independent institutions of higher education and develop recommendations about the possibility of streamlining the curricula offered in such programs to facilitate timely program completion. For purposes of this section, "allied health workforce" and "allied health professionals" means professionals or paraprofessionals who are qualified by special training, education, skills and experience in providing health care, treatment and diagnostic services, under the

supervision of or in collaboration with a licensed practitioner, and includes, but is not limited to, physician assistants, registered nurses, licensed practical nurses, certified nurse assistants, home health aides, radiological technologists and technicians, medical therapists and other qualified technologists and technicians.

- Sec. 9. Subsection (e) of section 32-222 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2013):
- (e) "Economic cluster" means [an economic cluster, as defined in section 32-4e,] a grouping of industries linked together through customer, supplier or other relationships, which is recognized by the commissioner;
- Sec. 10. Sections 32-4e and 32-4h of the general statutes are repealed. (*Effective July 1, 2013*)

This act shall take effect as follows and shall amend the following sections:		
Section 1	July 1, 2013	32-1m
Sec. 2	July 1, 2013	4-124z(a)
Sec. 3	July 1, 2013	8-30g(k)
Sec. 4	July 1, 2013	8-37yy
Sec. 5	July 1, 2013	8-336p
Sec. 6	July 1, 2013	12-263m
Sec. 7	July 1, 2013	32-1r(a)
Sec. 8	July 1, 2013	4-124dd(a)
Sec. 9	July 1, 2013	32-222(e)
Sec. 10	July 1, 2013	Repealer section

CE Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact: None

Municipal Impact: None

Explanation

The bill results in no fiscal impact to the Department of Economic and Community Development (DECD) by modifying the content of the DECD annual report. DECD can accommodate these changes to the report as it is within the scope of the agency's duties to develop strategies related to the topics listed in the bill and monitor such programs that implement the agency's strategies.

The bill also eliminates a requirement for Connecticut Innovations, Inc. to prepare a report on economic clusters. There is no fiscal impact to this agency.

The Out Years

State Impact: None

Municipal Impact: None

OLR Bill Analysis sHB 6469

AN ACT CONCERNING CHANGES TO THE ANNUAL REPORT OF THE DEPARTMENT OF ECONOMIC AND COMMUNITY DEVELOPMENT.

SUMMARY:

This bill makes many changes to the kinds of analyses, summaries, and data the Department of Economic and Community Development (DECD) must include in its annual report to the governor and legislature. It mostly eliminates many reporting requirements and makes conforming technical changes to other laws that refer to them. It also eliminates the requirement that the annual report incorporate any other statutorily required report.

The bill adds the requirement that the report include an overview of DECD's tourism-, arts-, and historic preservation-related activities.

The bill eliminates a separate report Connecticut Innovations, Inc. must prepare on the financial assistance it provided to businesses within the state's economic clusters, which are groups of businesses linked together through customers, suppliers, or other relationships. It also makes related technical changes.

EFFECTIVE DATE: July 1, 2013

ANNUAL REPORT CHANGES

Current law requires DECD to address 22 general topics in its annual report and specifies the kind of analyses, summaries, and data DECD must provide with respect to each topic. The bill eliminates some topics, including their specific reporting requirements. It retains other topics, but eliminates some of their specific reporting

requirements. Table 1 summarizes the changes the bill makes to reporting requirements.

Table 1: Summary of Bill's Changes to DECD's Annual Reporting Requirements

Topic	Bill's Changes
Description and Assessment of State's Economy	Deletes topic and specified reporting requirements
Statement of DECD's Economic and Community Development Objectives, Performance Measures, and Standards for Granting Financial and Non-Financial Assistance	Deleted topic (current law specifies no additional reporting requirements)
Analysis of DECD's Economic Development Portfolio	Retains topic but deletes the following reporting requirements: • extent to which the employees of recipient companies participate in company-health plans • extent to which recipient companies offer unique economic, social, cultural, or aesthetic attributes to the host municipality • analysis of the portfolio's wage data by municipality • share of financial assistance provided to high performance work organizations • productivity resulting from such financial assistance • impact of assistance of property values
Analysis of DECD's Community Development Portfolio	Retains topic, but deletes the following reporting requirements: • total portfolio by municipality • total investment for the prior year by municipality • leverage ratio for prior year's investments • prior year's investment activity • direct and indirect jobs the portfolio created during prior year • productivity resulting from the investments
Summaries of DECD's Prior Year's Marketing Efforts and Business Recruitment Strategies and Small and Minority-Business Assistance Efforts	Delete topic (current law specifies no additional reporting requirements)
Summary of DECD's International Trade Efforts	No change
Identification of Existing Economic Clusters, Prior Year's Measures to Assist them, and Bonds Spent on Clusters	Deletes topic (current law specifies no additional reporting requirements)
Summary of DECD's Brownfields-Related Efforts and Activities of Office of Brownfield Remediation and Development	Deleted
Enterprise Zone Program Information	Deleted
Biodiesel Producer Incentive Account	Deleted

Drogram Assassment		
Program Assessment Fuel Diversification Grant Program	Deleted	
Assessment	Deleted	
Summary of Permit Ombudsman's Prior	Retains topic, but deletes the following reporting	
Year's Brownfields-Related Efforts and	requirements:	
Activities	applicants receiving expedited review	
	request dates for expedited review	
	each applicant's claims for expedited review	
	state agencies that participated in expedited	
	review process	
	application approval or denial dates	
	 reasons for denying expedited review 	
DECD's Housing Development-Related	Retains topic, but deletes the following reporting	
Functions	requirements:	
	description and assessment of state's	
	housing market	
	list of municipalities where developers can	
	access the affordable housing land use	
	appeals procedure	
	statement of DECD's housing development	
	objectives, program measures, and	
	standards for funding housing projects	
DECD's State Funded Housing	Retains topic, but deletes the following reporting	
Development Portfolio	requirements:	
Development i ortiolio	for each recipient, the number of new units to	
	be created and the number of units to be	
	preserved when the recipient applied for	
	funding	
	leverage ratio for prior year's investments	
	for each municipality:	
	 total number of units created 	
	 total units preserved 	
	 analysis of the income groups served by 	
	DECD's housing programs	
	 specified data related to DECD's efforts to 	
	promote fair housing choice and racial and	
Housing Dovologes at Dout-11-1-	economic integration	
Housing Development Portfolio's Economic Impact	Retains topic, but deletes the requirement that DECD report on the direct and indirect jobs created by the	
	portfolio's investments	
Housing Trust Fund and Housing Trust	Deleted Deleted	
Fund Program Activities	- 5.5.50	
Social and Economic Impact of DECD's	No change	
Economic, Community, and Housing		
Development Efforts and Activities and		
Assessment of DECD's Performance in		
Meeting Stated Goals and Objectives		
Connecticut Credit Consortium Activities	Deletes topic (current law specifies no additional reporting requirements)	
Small Business Express Program Data	No change	
Summary of Airport Development Zones'	No change	
Costs and Benefits		
Overview of DECD's Tourism, Arts, and	Adds new topic, but does not specify additional	

Historic Preservation Efforts	reporting requirements.
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COMMITTEE ACTION

Commerce Committee

Joint Favorable Substitute

Yea 19 Nay 0 (03/19/2013)